

# Guidance note on the compatibility of the National Archives Act, 1986 and the General Data Protection Regulation (GDPR)



### **DOCUMENT CONTROL**

Document title	Guidance note on the compatibility of the National Archives Act, 1986 and the General Data Protection Regulation (GDPR)		
Reference number	Version	Date	Status
	4	13 February	Final version
		2019	
Contributors to this	Archives and Government Services Division, National		
version	Archives		

### **Document objectives:**

To provide guidance to Departments of State, as defined in the National Archives Act, 1986, on the compatibility of the National Archives Act, 1986 and the General Data Protection Regulation (GDPR), which came into force across all member states of the European Union on 25 May 2018.

### Intended recipients of final document:

All Departments of State and public bodies subject to the National Archives Act, 1986

Approving body for final document	National Archives	
Date approved	13 February 2019	
Date of issue	February 2019	
Review date	Periodically	
Contact for review	Head of Current Records, Archives and Government Services	

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### Introduction

This note is intended to provide guidance to Departments of State, as defined in the National Archives Act, 1986, on the compatibility of the National Archives Act, 1986 and the General Data Protection Regulation (GDPR), which came into force across all member states of the European Union on 25 May 2018. The note is formatted in a questions and answer style and seeks to give a general overview of the obligations of Departments of State under the National Archives Act, 1986, with regard to the retention, withholding and disposal of departmental records. It highlights the articles and recitals of GDPR relevant to the management of departmental records that warrant permanent preservation as archives and the requirements of Departments of State with regard to their records management responsibilities.

This note is primarily aimed at Departments of State subject to the National Archives Act, 1986. This includes all government departments, all court offices and a list of 61 public bodies listed in the schedule to the Act, or bodies not named in the schedule but which have inherited records from bodies subject to the Act. However, it is also intended to provide guidance to bodies created since 1986 and those who inherited functions and records from bodies listed in the schedule.

This note is for information purposes only. Legal queries should be directed to Departmental Legal Advisors.

National Archives, February 2018

### **Questions and answers**

### 1. What is the National Archives Act, 1986?

The National Archives Act, 1986 and Regulations, 1988 are the principal statutes applicable to the archival management of records of Departments of State, including their disposal or retention as archives.

The Act operates within a legal framework for the management of government records that includes other statutes relating to areas such as Data Protection, Freedom of Information, and legislation relating to specific areas of work such as cultural heritage, policing, revenue and social protection, among many others.

### 2. What is understood by the term Department of State?

A Department of State is interpreted in section 1(2) of the National Archives Act, 1986, to include all government departments, all court offices, bodies listed in the schedule to the Act and any 'body which is a committee, commission or tribunal of enquiry appointed from time to time by the Government, a member of the Government or the Attorney General'.

### 3. What is the definition of a departmental record?

A departmental record is defined in section 2(2) of the National Archives Act, 1986 and includes books, maps, plans, drawings, papers, files, photographs, films, microfilms and other micrographic records, sound recordings, pictorial records, magnetic tapes, magnetic discs, optical or video discs, other machine-readable records, other documentary or processed material made or received, and held in the course of its business, by a Department of State.

This means that any record in either paper or electronic format made or received and held by a Department of State in the course of its business is subject to the terms of the National Archives Act, 1986 and must be managed accordingly.

### 4. What is the General Data Protection Regulation (GDPR)?

The General Data Protection Regulation (GDPR) is a regulation in EU data protection law that came into force on 25 May 2018. It replaces the existing Data Protection Directive 95/46 EC. All organisations, both public and private, that process personal data will be subject to the provisions of GDPR. This includes all Departments of State and the National Archives.

### 5. Does GDPR take precedence over the National Archives Act, 1986?

No legislation takes precedence over the National Archives Act, 1986, with regard to the archival management of departmental records, including the destruction, retention or withholding of records.

Before destruction, retention or withholding of records can take place, the provisions as set out in the National Archives Act, 1986 and Regulations, 1988 must be adhered to.

### 6. What does this mean in practice?

In practice, this means that any Department of State subject to the National Archives Act, 1986, cannot dispose of **any departmental record** without the permission of the Director of the National Archives. This applies to the disposal of both paper and electronic records.

# 7. What section(s) of the National Archives Act, 1986, are relevant to the interpretation of GDPR?

The National Archives Act, 1986, applies to all departmental records regardless of whether they contain personal data as defined in Article 4 of GDPR or special categories of personal data as defined in Article 9.

### 8. Can data protection and GDPR be viewed in isolation?

No. Data protection is only one piece of a series of legislation applicable to Departments of State and must be considered within a broader legislative framework of compliance that includes the National Archives Act, 1986.

### 9. What articles of GDPR are relevant to archiving?

Article 89 of GDPR allows for the processing of personal data for 'archiving purposes in the public interest' provided the data was obtained using one of the legal principles as set out in Article 6. Departments of State should only be collecting personal data that is necessary for the performance of their statutory functions. The legal basis underlining Article 89 is further expanded in Recitals 156 – 163 of GDPR.

This means that departmental records that have been identified as warranting permanent preservation as archives must be retained by Departments of State and transferred to the National Archives after 30 years, <u>including</u> records that contain personal data.

### 10. When is retention for archiving purposes allowed?

Article 30 of GDPR stipulates that all organisations that process personal data must be actively managing their records. This means that all Departments of State are required to have a documented records management policy in place. This policy demonstrates why records are created, the business function they support, the legal basis for the creation and retention of these records, and the information they contain. **This policy should apply to all records and not just those containing personal data.** 

### 11. What is records management?

Records management is the process by which information is managed throughout its lifecycle. Any records management policy developed by Departments of State should be based on their statutory (business) functions. This classification of statutory functions, known as a business classification scheme, will allow classes or series of records specific to, or arising from the performance of, each function to be identified.

From this information, it will be possible to develop retention and disposal schedules based on the record series identified in the business classification scheme. This will document when records should be disposed of if they are no longer required to support the business or legal functions of the Department of State. Records that warrant permanent preservation as archives should also be identified as part of this process. Disposal of departmental records must be carried out in accordance with section 7 of the National Archives Act, 1986.

Any records identified as warranting permanent preservation and eventual transfer to the National Archives are exempt from the requirements for the disposal of records under Article 89 of GDPR.

Compliance with the National Archives Act, 1986, is crucial for auditing under GDPR and to justify retention of departmental records beyond their business or legal requirements.

### 12. Why is Article 5 of GDPR relevant to the retention of records as archives?

Article 5 of GDPR states that 'personal data may be stored for longer periods insofar as the personal data will be processed solely for archiving purposes in the public interest'.

### 13. What is defined as longer periods in GDPR?

No definition is given in GDPR of what is meant by 'longer periods'. A Department of State that fails in their obligations under Article 30 may be in breach of this definition if they fail to demonstrate in their policy for the retention of records that an assessment has been made of

the legal basis and business need for the retention of such data.

# 14. What safeguards must be put in place for personal data that warrants permanent preservation as archives?

Departmental records containing personal data and identified as warranting permanent preservation as archives must not undergo any further processing other than their preparation for transfer to the National Archives. These records should be stored securely or on a secure server to prevent any further processing, including additions to closed files or deletion of records. The information in these records cannot be used for any other purpose than which the data was originally obtained. Any attempt by a Department of State to use this information for any purpose other than the original purpose for which the information was obtained or for processing for transfer to the National Archives will be in breach of Article 5 of GDPR.

### 15. Why is section 7 of the National Archives Act, 1986, relevant to GDPR?

Section 7 of the National Archives Act, 1986, sets out the process by which Departments of State must apply for the disposal of records that do not warrant permanent preservation as archives<sup>1</sup>. Section 7(7) stipulates that Departments of State must facilitate access by officers of the National Archives to undertake an appraisal survey of any records for which disposal is applied.

Section 1: 'Subject to the provisions of sections 19(3) and 19(4), Departmental records shall, unless they are transferred to the National Archives in accordance with section 8 or are disposed of under subsection (5) be retained and preserved in the Department of State in which they were made or are held, and shall not in any case be disposed of except in accordance with subsection (5); provided that, where more than one copy of such a record exists, the retention and preservation of the original, or if the original is no longer available, of an accurate and complete copy thereof shall suffice'.

Section (2): The Director or another officer of the National Archives designated by the Director for the purposes of this section (in this section referred to as 'the designated officer') may make an authorisation under this section. Section (3): An authorisation under this section

- (a) Shall authorise the disposal of the Departmental records to which it relates;
- (b) May specify conditions relating to such disposal, and
- (c) Shall have effect in accordance with its terms and any conditions so specified.

Section (4): An authorisation under this section shall not be made until the following conditions are complied with:

- (a) An officer of a Department of State authorised for the purposes of this section (A Certifying Officer) has certified that particular Departmental records, made received or held by that Department and specified in the certificate, or a particular class or classes of such records so specified, are not required in connection with the administration of that Department and has requested the Director or the designated officer in writing for such an authorisation;
- (b) The Director or designated officer is satisfied that the records or classes of records specified in the certificate under paragraph (a) do not warrant preservation by the National Archives;
- (c) The Chief Justice, in the case of records of the Supreme Court, or the President of the High Court, in the case of records of the High Court, has consented to the making of the authorisation;

Section (5): Departmental records, the disposal of which is authorised by the authorisation under this section, shall be disposed of by being destroyed in a manner which ensures that their confidentiality is not affected and that their contents are not ascertainable.

Section (6): Notwithstanding any other provision of this section, an authorisation under this section may relate to Departmental records (or to a class or classes of such records) not in existence at the time of the authorisations;

Section (7): The Director or the designated officer may inspect and examine any Departmental records the disposal of which under authorisation under this section is under consideration.

<sup>&</sup>lt;sup>1</sup> Section 7 of the National Archives Act, 1986, provides:

### 16. What does 'warrants preservation' as archives mean?

Warrants preservation is not defined in section 7(4)(b) of the National Archives Act, 1986. Appraisal by National Archives staff is based on a professional assessment of the records, including interviews with relevant staff to obtain details of why the records were created and the functions they support. This appraisal procedure is underlined by the experience and training of archivists in the National Archives and their adherence to professional codes of ethics and international standards of best practice as developed by bodies such as the <a href="International Council on Archives">International Council on Archives</a> and the <a href="European Archives Group">European Archives Group</a>.

### 17. What is the definition of personal data?

Personal data is defined in Article 4(1) of GDPR as 'any information relating to an identified or identifiable natural person ('data subject'); an identifiable natural person is one who can be identified, directly or indirectly, in particular by reference to an identifier such as a name, an identification number, location data, an online identifier or to one or more factors specific to the physical, physiological, genetic, mental, economic, cultural or social identity of that natural person'.

### 18. What is the definition of processing?

Processing is defined in Article 4(2) of GDPR as 'any operation or set of operations which is performed on personal data or on sets of personal data, whether or not by automated means, such as collection, recording, organisation, structuring, storage, adaptation or alteration, retrieval, consultation, use, disclosure by transmission, dissemination or otherwise making available, alignment or combination, restriction, erasure or destruction'.

### 19. What is the legal basis for processing of personal data by Departments of State?

The legal basis for the processing of personal data by Departments of State will depend on their functions and the legal basis for these functions. Each Department of State should be aware of the legislation that underpins their ability to carry out their work, including any limitations on their ability to collect or process personal data.

### 20. Does the National Archives Act, 1986, apply to records less than 30 years old?

No. The National Archives Act, 1986, applies primarily to records over 30 years old that are identified as warranting permanent preservation as archives and eventual transfer to the National Archives. Records less than 30 years old may be accepted for transfer to the National Archives at the discretion of the Director in accordance with section 4 of the National Archives Act. 1986.

### 21. Are there any exceptions to this?

Yes. Where departmental records have been identified as not warranting permanent preservation, it is within the scope of the National Archives Act, 1986, to facilitate disposal under section 7 before they reach 30 years old with the permission of the Director of the National Archives. Disposal for generic series of records will generally be given on an ongoing basis.

### 22. What is the 20-year rule and who will it apply to?

Anglo-Irish records created by four Departments of State (Department of the Taoiseach, the Department of Foreign Affairs and Trade, the Department of Justice and Equality and the Office of the Attorney General) will be subject to a 20-year rule under the terms of the National Archives (Amendment) Act, 2018. The 20-year rule will be implemented on a phased basis and will only apply to a limited series of departmental records held by these four bodies. The 30-year rule remains in place for all other Departments of State.

# 23. Who is legally responsible for records identified as warranting permanent preservation as archives?

Departments of State remain legally responsible for all departmental records in their custody until they are transferred to the National Archives and a Certificate for the Release of Records to the public signed by a Certifying Officer or an officer working under the direction of a Certifying Officer.

### 24. What is a Certifying Officer?

A Certifying Officer is an individual appointed under the National Archives Act, 1986, Regulations, 1988 3(1) to oversee the implementation of the National Archives Act, 1986 and Regulations, 1988 within their Department of State. At least one Certifying Officer must be appointed in each department or court office in accordance with Regulation 3(1). A Certifying Officer must be at least Principal Officer, or equivalent, grade.

# 25. Will all records warranting permanent preservation as archives be transferred to the National Archives?

No. Some departmental records identified as warranting permanent preservation will be retained permanently in the archives of the Department of State. These may include, but are not limited to, personnel records, which should be retained for 100 years. Certificates for the Disposal of departmental Records signed by the Director of the National Archives should also be retained.

All departmental records warranting permanent preservation will be transferred to the National Archives ultimately. There is provision within the National Archives Act, 1986, for the withholding or retention of departmental records on specified grounds under section 8(4) and section 8(2). All such records must be reviewed every 5 years and transferred to the National Archives if the reason for their retention no longer applies.

### 26. What about records withheld under section 8(4) due to data protection concerns?

Records with data protection concerns should be withheld by the Department of State following the appropriate certification under section 8(4) of the National Archives Act, 1986. Access to closed files should be restricted and no further processing should take place. An access policy should be developed by the Department of State and strictly adhered to. This policy may include stipulations that access can only be given to the individuals named in the file until data protection no longer applies.

### 27. What should an access policy contain?

It is advisable that Departments of State also provide a mechanism for any approaches by other interested parties such as academic historians. Such a policy should provide a contact through which all requests are received to ensure consistency in how this policy is implemented. It should also stipulate any requirements for anonymisation/pseudonymisation of personal data to be published. Any access policy developed by the Department of State should adhere to their legal responsibilities as set out in Data Protection legislation and should be strictly, and consistently, applied by the department.

# 28. Are Departments of State in breach of GDPR if they hold records over 30 years old that should have been transferred to the National Archives?

Where records have been identified as warranting permanent preservation as archives but transfer to the National Archives has not taken place, the Department of State will not be in breach of GDPR if measures have been put in place to restrict access and prevent further processing.

If no appraisal of the records has taken place the definition of longer period in GDPR for the retention of records may have been breached. Article 30 of GDPR states that data controllers and processors must be proactive in the management of their records. This should include the proactive management of departmental records throughout their lifecycle, including the development of retention and disposal schedules.

### 29. How do Departments of State determine what records to retain?

Departments of State should follow guidance issued by the National Archives. The National Archives would also strongly advocate for the appointment of a professionally qualified

archivist/records manager as a permanent member of staff, who can put in place systems and processes for the identification of departmental records that warrant permanent preservation. The National Archives will provide advice and guidance to individuals with responsibility for records management and archives within Departments of State.

### 30. Who is responsible for records management in Departments of State?

Under the National Archives Act, 1986, the Minister for Public Service, now the Minister of Finance, is responsible for records management policy within Departments of State. The National Archives Act, 1986, provides no statutory basis for the involvement of the National Archives in records management policy within Departments of State. The National Archives can only provide guidance for departmental records over 30 years old under the terms of the current legislation.

The National Archives recognises the inadequacy of this situation, particularly with regard to the management of electronic records. In the absence of a records management policy for the Civil Service, the National Archives provides advice to Departments of State on the management of their records on an informal basis, subject to available resources.

# 31. Within what timeframe must a request for the disposal of records under section 7 of the National Archives Act, 1986, be made?

There is no obligation under the National Archives Act, 1986, on Departments of State to dispose of any of their records. However, failure to do so may result in breaches of other legislation within the regulatory framework within which Departments of State operate. This may include, but may not be limited to, GDPR.

Where disposal of records is to take place, the procedures as set out in section 7 of the National Archives Act, 1986, must be followed. Where disposal of records, in both paper and electronic format, takes place without the approval of the Director of the National Archives the Department of State will be in breach of section 7 of the National Archives Act, 1986.

# 32. Does the mechanism for disposal under section 7 of the National Archives Act, 1986, apply to both paper and electronic records?

Yes. The format of the record is irrelevant for the purposes of the National Archives Act, 1986. Section 7 also applies to any departmental records scanned for access or to limit storage costs.

A scanned copy of a record is not the official record and may have no legal standing. The only exceptions to this are duplicates or printed material that do not require permission

for disposal. A duplicate record is an exact copy. Any annotations or changes will render the document an original record.

# 33. How is a request for the disposal of records under section 7 of the National Archives Act, 1986, made?

A request for disposal of records must be made in writing to the National Archives by a Certifying Officer in the Department of State. The Certifying Officer is responsible for the implementation of the National Archives Act, 1986, within their organisation. Their duties and functions are set out in the National Archives Act, 1986, Regulations, 1988 and the information note for Certifying Officers available on the website of the National Archives.

# 34. What is the process for a request for the disposal of records by a Department of State?

A request for disposal must be sent by the Certifying Officer in the Department of State to the National Archives. The National Archives will ask the relevant staff in a Department of State to complete an appraisal form. This form will ask for details of the record series for which disposal is sought, the legal basis upon which the records were created, the quantity of records involved and any other information deemed relevant. This form will be followed up by a survey by National Archives staff, which must be facilitated under section 7(7) of the National Archives Act, 1986.

Following a survey, a report is completed for the Director of the National Archives and a recommendation given. If the Director agrees with the recommendation he/she will issue a signed Certificate for the Disposal of Departmental Records. Once this certificate has been issued the Department of State may dispose of the records in accordance with section 7(5) of the National Archives Act, 1986, which stipulates that 'departmental records, the disposal of which is authorised by an authorisation under this section, shall be disposed of by being destroyed in a manner which ensures that their confidentiality is not affected and that their contents are not ascertainable'.

### 35. What happens if a request for disposal of records is rejected?

Where a request for disposal has been refused by the Director of the National Archives on the grounds that the records warrant permanent preservation as archives, the Department of State is obliged to retain the records and prepare them for transfer after 30 years to the National Archives.

Departments of State are strongly advised to be cognisant of retention periods in implementing their filing systems. Record series that have different retention periods should not be filed together as it makes appraisal at a series level impossible without a major input of staffing resources. In cases where various record series have been filed together, it will not be possible to grant disposal until some preparation work has been completed.

# 36. What if there is a long delay in the processing of a request for disposal under section 7 of the National Archive Act, 1986, by National Archives staff?

Once a Department of State is actively managing their records and applying for disposal of records that do not warrant permanent preservation as archives, they will be fulfilling their legal responsibilities under GDPR. The National Archives will endeavour to process applications in as efficient a manner as current resources allow. Some delay in the processing of applications is inevitable due to current staffing restraints.

### 37. Is a request to dispose of records obligatory?

No, but records made or received or held by a Department of State cannot be destroyed without a signed certificate for their disposal issued by the Director of the National Archives. Disposal of any records without the required permission, including records scanned for access or to reduce storage, is a breach of section 7 of the National Archives Act, 1986.

# 38. Does the National Archives Act, 1986 and GDPR apply to both paper and electronic records?

Yes. The National Archives Act, 1986, applies to all departmental records in both electronic and paper format. GDPR applies to records in both paper and electronic format that contain personal data as defined in Article 4 of GDPR.

The majority of Departments of State operate in a hybrid environment. This means that they are working with both paper records and born digital, or electronic records. Any records management policy should take this into consideration. File classification schemes should apply to both paper and electronic records. A record series that contains both digital and paper records should be subject to the same file classification scheme and retention periods. Any discrepancy in the application of the same file classification to a series based on format will lead to problems such as identification of records at a later stage. This may result in the unnecessary retention or unauthorised disposal of records. The business function of a Department of State should form the basis of any file classification scheme, regardless of the format of the records.

# 39. Can a Department of State destroy a record if a request has been received under article 17 of GDPR (the Right to Erasure)?

No. GDPR does not take precedence over the National Archives Act, 1986. Where a request for the erasure of a record has been received, the Department of State should refer to their retention policy.

The Right to Erasure in Article 17 of GDPR is a qualified right. Where a record series has

been identified as warranting permanent preservation, the exemption for processing for archiving purposes in the public interest or historical or statistical research as set out in Article 89 will apply.

Where an individual rejects this assessment, they have the right to make a complaint to the Data Protection Commission in the first instance and to engage with the legal procedures as set out in the Data Protection Act, 2018.

# 40. Will the National Archives assess such requests for erasure on an individual case basis on behalf of Departments of State?

No. The National Archives will only assess applications for disposal on a record series level. Where an appraisal finds the series warrants permanent preservation as archives no permission for the disposal of the record will be given. The disposal of such records without a Certificate for Disposal of Departmental Records signed by the Director of the National Archives is a breach of section 7 of the National Archives Act, 1986.

If the National Archives gives permission for the disposal of the record series on an ongoing basis the Department of State is advised to dispose of these records on a regular basis in accordance with their retention policy, provided they are no longer required to support business or legal functions, to prevent unnecessary retention of records and a consequent breach of their obligations under GDPR.

## 41. Does the National Archives need to be notified of a request for rectification of a record under article 16 of GDPR?

Although the Department of State is the data controller, the National Archives should be consulted with regard to any requests for the rectification of departmental records, which have been identified as warranting permanent preservation for archiving purposes in the public interest. Once a record has been transferred to the National Archives it is deemed to be the permanent historical record. Requests for rectification should be recorded in accordance with Recital 65 of GDPR.

# 42. Does the National Archives Act, 1986 and GDPR apply to public bodies not named in the schedule to the Act?

The schedule to the National Archives Act, 1986, lists 61 public bodies that are subject to the Act. Many of these bodies no longer exist or their functions have transferred to bodies created since 1986. For organisations that inherited the records of bodies listed in the Act, they are subject to the National Archives Act, 1986, with regard to the inherited records **only**.

Following legal advice received by the National Archives, **a non-textual amendment** of the National Archives Act, 1986, may have taken place where reference is made to a pre-

existing body in legislation establishing a new body that has inherited functions. In such cases, the new body may be subject to the National Archives Act, 1986, with regard to **all** of its records. The National Archives recommends that such bodies seek legal advice on their status under the National Archives Act, 1986.

Where bodies have inherited records but no reference is made to the creating body in establishing legislation, there is currently no legal protection for records created since the establishment of the new body. In such cases, there is no legal mechanism in place for the appointment of a Certifying Officer to allow the provisions within the National Archives Act, 1986, for the retention, disposal or transfer of records to take place. In such cases, a Certifying Officer may be appointed with responsibility for inherited records **only**.

In the absence of any plans to amend the National Archives Act, 1986, public bodies in this situation may apply for inclusion in the schedule to the National Archives Act, 1986, through the use of a Statutory Instrument (**See appendix 1**).

Despite the current legal situation, the National Archives would strongly urge any public body to consult with them about the retention of their records before any disposal takes place. As public and civil servants we have a legal and moral obligation to ensure that departmental records are protected and the historical record of Ireland kept intact.

All public bodies are subject to GDPR as they process personal data in one form or another, either through their statutory functions or in their role as employers.

### 43. How will GDPR be transposed into Irish law?

The use of the regulation mechanism at European level means GDPR automatically becomes law in all member states from the 25th of May 2018. Member states of the European Union may transpose the regulation into their own legislation. Ireland has introduced a Data Protection Act, 2018 which was signed into law by President Michael D Higgins on 24 May 2018.

# 44. Has article 89 of GDPR (archiving purposes in the public interest and scientific and historical research) been included in the Data Protection Act, 2018?

Yes. Provision has been made in the Data Protection Act, 2018 for archiving purposes in the public interest in section 42 and archiving of special categories of data in section 54. These provisions apply to all records that warrant permanent preservation as archives in both the public and private sectors, including business, religious and community archives.

Provision has been made in section 55(2)(e) for archiving purposes in the public interest for public bodies that hold records worthy of permanent preservation containing personal data relating to criminal convictions and offences, as set out in article 10 of GDPR.

Provision has been made in section 71(6)(a) for the processing of personal data for archiving purposes in the public interest where the personal data was originally collected by a different data controller. This would include archive services who accession material from various data controllers, including Departments of State.

Provision has been made in section 90(4) for restriction of the right of the data subjects to information held by an archive where obtaining such information proves impossible or would involve a disproportionate effort.

# 45. Are there any restrictions in the Data Protection Act, 2018 on the rights of data subjects with regard to the processing of records containing personal data identified as warranting permanent preservation in the public interest?

Yes. Section 61(1) allows for restrictions on the exercise of the rights of data subjects where processing is for archiving purposes in the public interest. The rights of a data subject set out in articles 15 (right of access), 16 (right to rectification), 18 (right to restrictions of processing), 19 (right to notification of rectification, erasure or restriction of processing of personal data), 20 (right to data portability) and 21 (right to object) of GDPR are restricted to the extent that:

- The exercise of any of those rights would be likely to render impossible, or seriously impair, the achievement of those purposes, and
- Such restriction is necessary for the fulfilment of those purposes

Where processing is taking place at the same time for any other purpose, other than archiving purposes in the public interest, these restrictions will only apply to processing for archiving purposes in the public interest.

### 46. Are there any implications for departments using commercial off-site storage?

Departments of State that employ third party contractors, such as commercial storage companies, to manage their records are strongly advised to check the terms and conditions of any contract. Under GDPR, the data controller is liable for any data breach by a data processor. If the commercial storage company is found to be a data processor the Department of State will be liable.

Departments of State should make regular visits to any off-site storage facilities, particularly those provided by commercial storage companies, to ensure adequate and appropriate security measures are in place. They should also ensure that any records stored in off-site storage are audited regularly and that only those records that are required for business or legal purposes or that are to be transferred to the National Archives at some future date are retained.

### 47. What is the Public Service Records Management Plan?

The Public Service Records Management Plan, which was due to begin in late 2018, has been postponed and is unlikely to take place in 2019 due to a lack of funding. This 3 year project, led by the National Archives in partnership with the Office of the Government Chief Information Officer, was intended to standardise the approach to records management by Departments of State and other public bodies. Expected outcomes included the publication of retention and disposal schedules and the development of a framework for the management of electronic records, including the creation of a digital repository within the National Archives for the transfer of born digital records.

Responsibility for the implementation of records management policy within Departments of State will remain with the Department of Public Expenditure and Reform.

### 48. Any other advice?

Departments of State should develop a co-ordinated approach to the management of their records and applications for disposal. A centralised system for applications for disposal should be implemented to ensure a consistent approach to the retention of records. This will help to identify divisions within departments that are retaining data unnecessarily and will ensure that application is only made to the National Archives for records that do not warrant permanent preservation as archives.

### In conclusion

- GDPR or Data Protection should not be regarded in isolation and should be considered within a broader legal framework.
- GDPR does not absolve Departments of State of their obligations under the National Archives Act, 1986, with regard to the retention, disposal or transfer of records, regardless of whether they contain personal data.
- Any questions regarding the retention or disposal of departmental records should be directed to the Head of Current Records, Archives and Government Services, National Archives, Bishop Street, Dublin D08 DF85. Tel: (01) 4072300; Email: <u>query@nationalarchives.ie</u>

### **Appendix 1**

The records of an organisation can be brought within the scope of the National Archives Act, 1986, either through:

- Being added to the list of scheduled bodies by statutory order made by the Minister for Culture, Heritage and the Gaeltacht, as is provided for under Section 1(2)(d) and (e) of the Act,
  - o (d) The Taoiseach [now Min DCHG], after consultation with the Director and the Council, may by order amend the Schedule to this Act.
  - (e) Where an order under this subsection is proposed to be made, a draft of the order shall be laid before each House of the Oireachtas and the order shall not be made until a resolution approving the draft has been passed by each such House.

or

- through giving its records the status of departmental records in accordance with Section
   13:
  - o 13.—(I) The Taoiseach [now the Min DCHG], at the request of a public service organisation, may declare the records or documents (or a particular class of such records or documents specified in the declaration) of that organisation to be Departmental records for the purpose of this Act.

### Resources

### Legislation

- National Archives Act, 1986:
   http://www.irishstatutebook.ie/eli/1986/act/11/enacted/en/html
- National Archives Act, 1986, Regulations, 1988:
   <a href="http://www.irishstatutebook.ie/eli/1988/si/385/made/en/print">http://www.irishstatutebook.ie/eli/1988/si/385/made/en/print</a>
- Data Protection Act, 2018:
   <a href="https://data.oireachtas.ie/ie/oireachtas/bill/2018/10/eng/ver\_d/b10d18s.pdf">https://data.oireachtas.ie/ie/oireachtas/bill/2018/10/eng/ver\_d/b10d18s.pdf</a>
- Regulation (EU) 2016/679 of the European Parliament and of the Council of 27 April
  2016 on the protection of natural persons with regard to the processing of personal data
  and on the free movement of such data (GDPR): <a href="https://eur-lex.europa.eu/legal-content/EN/TXT/?uri=celex:32016R0679">https://eur-lex.europa.eu/legal-content/EN/TXT/?uri=celex:32016R0679</a>

### **European Archives Group Guidance (Heads of European National Archives)**

 https://ec.europa.eu/info/about-european-commission/service-standards-andprinciples/transparency/freedom-information/access-documents/information-anddocument-management/archival-policy/european-archives-group/guidance-dataprotection-archive-services en

### **Websites (National)**

- National Archives: <u>www.nationalarchives.ie</u>
- Data Protection Commission: <a href="www.dataprotection.ie">www.gdprandyou.ie</a>

### Websites (European)

Article 29 Working Party:
 http://ec.europa.eu/newsroom/article29/news.cfm?item\_type=1358

### **Glossary**

### **Archive**

A record of enduring value that provides evidence of the activities of a person or institution. An agency or institution responsible for the preservation and access to records of enduring value that warrant permanent preservation as archives.

### **Authentic record**

A record that is what it purports to be and that is free from tampering or corruption.

### **Certifying Officer**

An individual appointed under the National Archives Act, 1986, Regulations, 1988 3(1) to oversee the implementation of the National Archives Act, 1986 and Regulations, 1988 within their Department of State.

### **Disposal**

The transfer of records, especially noncurrent records, to their final state, either destruction or transfer to an archives.

### **Department of State**

A Department of State is interpreted in section 1(2) of the National Archives Act, 1986, to include all government departments, all court offices, bodies listed in the schedule to the Act and any 'body which is a committee, commission or tribunal of enquiry appointed from time to time by the Government, a member of the Government or the Attorney General'.

### **Departmental record**

A departmental record is defined in section 2(2) of the National Archives Act, 1986 and includes books, maps, plans, drawings, papers, files, photographs, films, microfilms and other micrographic records, sound recordings, pictorial records, magnetic tapes, magnetic discs, optical or video discs, other machine-readable records, other documentary or processed material made or received, and held in the course of its business, by a Department of State.

### Official record

See authentic record.

### **Record of State**

See departmental record.

### **Records management**

The field of management responsible for the efficient and systematic control of the creation, receipt, maintenance, use and disposition of records, including processes for capturing and maintaining evidence of, and information about, business activities and transactions in the form of records.

### Retention and disposal schedule

A document that identifies and describes an organisation's records, usually at the series level, provides instructions for the disposition of records throughout their lifecycle, also disposal schedule, records schedule, records retention schedule, transfer schedule.

### Withholding

The retention of departmental records by Departments of State as stipulated in section 8 of the National Archives Act, 1986.

### 30-year rule

The period of time before departmental records can be transferred to the National Archives and released to the public.

Source: Multilingual Archival Terminology, <u>International Council on Archives</u>
The disposal of any departmental records, including PQ files, without prior consultation with the National Archives, including the issuing of a Certificate of Disposal of Departmental Records signed by the Director of the National Archives, is a breach of section 7 of the National Archives Act, 1986.



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